1	Senate Bill No. 400
2	(By Senators Carmichael and Chafin)
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4	[Introduced February 28, 2013; referred to the Committee on
5	Government Organization.]
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L 0	A BILL to amend and reenact §8-1-5a of the Code of West Virginia,
L1	1931, as amended, relating to making all municipalities
L2	eligible to participate in the Municipal Home Rule Pilot
L3	Program; and extending certain dates.
L 4	Be it enacted by the Legislature of West Virginia:
L 5	That $\$8-1-5a$ of the Code of West Virginia, 1931, as amended,
L 6	be amended and reenacted to read as follows:
L 7	ARTICLE 1. PURPOSE AND SHORT TITLE; DEFINITIONS; GENERAL
L 8	PROVISIONS; CONSTRUCTION.
L 9	§8-1-5a. Pilot program to increase powers of municipal self
20	government.
21	(a) The Legislature finds and declares that:
22	(1) The future economic progress for the State of West
) 3	Virginia is directly related to the success of its municipalities

- 1 in that stronger municipalities will make for a stronger West
 2 Virginia;
- 3 (2) Municipalities face numerous challenges managing their
- 4 budgets and delivering services required by federal or state law or
- 5 demanded by their constituents;
- 6 (3) Municipalities are sometimes restricted by state statutes,
- 7 policies, rules and responsibilities that prevent them from
- 8 carrying out their duties and responsibilities in a cost-effective,
- 9 efficient and timely manner; and
- 10 (4) Authorizing pilot municipalities and metro governments in
- 11 West Virginia to exercise broad-based home rule will allow the
- 12 Legislature the opportunity to evaluate the viability of allowing
- 13 municipalities to have broad-based state home rule to improve urban
- 14 and state development.
- 15 (b) It is the intent of the Legislature in enacting this
- 16 section to establish a framework for municipalities within which
- 17 new ideas can be explored to see if they can or should be
- 18 implemented on a statewide basis.
- 19 (c) Effective July 1, 2007, there is hereby created a pilot
- 20 program to be known as the Municipal Home Rule Pilot Program
- 21 authorizing five selected Class I, Class II and/or Class III
- 22 municipalities and/or metro governments the authority to enact any
- 23 ordinances, acts, resolutions, rules and regulations not contrary
- 24 to the Constitutions of the United States or West Virginia, federal

- 1 law or chapters sixty-a, sixty-one and sixty-two of this code.
- 2 (d) To be eligible to participate in the Municipal Home Rule
- 3 Pilot Program the applicant shall:
- 4 (1) Be a Class I, Class II and/or Class III municipality
- 5 and/or a metro government: Provided, That a municipality
- 6 considering consolidation or establishing a metro government shall
- 7 have no more than two years from the date it is selected for the
- 8 pilot program to complete its consolidation or metro government
- 9 process or its participation in the pilot program will terminate at
- 10 the end of the two-year period; and
- 11 (2) Have a written plan stating in detail the following:
- 12 (A) The specific laws, policies, rules or regulations which
- 13 prevent the municipality from carrying out its duties in the most
- 14 cost-efficient, effective and timely manner;
- 15 (B) The problems created by the laws, policies, rules or
- 16 regulations; and
- 17 (C) The proposed solutions to the problems, including all
- 18 proposed changes to ordinances, acts, resolutions, rules and
- 19 regulations.
- 20 (e) Effective July 1, 2007, there is hereby created a
- 21 Municipal Home Rule Board consisting of the following seven
- 22 members:
- 23 (1) The Governor, or a designee, who shall serve as chair;
- 24 (2) The Executive Director of the West Virginia Development

- 1 Office or a designee;
- 2 (3) The chair of the Senate Committee on Government
- 3 Organization or a designee;
- 4 (4) The chair of the House of Delegates Committee on
- 5 Government Organization or a designee;
- 6 (5) One member shall be a representative of the business and
- 7 Industry Council;
- 8 (6) One member shall be a representative of the largest labor
- 9 organization in the state; and
- 10 (7) One member shall be a representative of the West Virginia
- 11 Chapter of American Institute of Certified Planners.
- 12 (f) The board has the powers necessary to implement the
- 13 provisions of this section, including the following:
- 14 (1) Reviewing, evaluating and making recommendations to the
- 15 proposed plans submitted by eligible municipalities and/or metro
- 16 governments;
- 17 (2) Consulting with state agencies affected by the proposed
- 18 plans;
- 19 (3) Selecting municipalities and/or metro governments to
- 20 participate in the pilot program;
- 21 (4) Approving the plans of recommended pilot program
- 22 participants, as submitted or as modified; and
- 23 (5) Authorizing amendments to approved plans.
- 24 (g) On or before January 1, 2008, an eligible 2014, a

- 1 municipality and/or metro government wanting to participate in the
- 2 pilot program shall submit a written plan as described in
- 3 subdivision (2), subsection (d) of this section to the board.
- 4 (h) Prior to submitting a written plan, the municipality 5 shall:
- 6 (1) Conduct a public hearing on the proposed written plan;
- 7 (2) Provide at least thirty days' notice of the public hearing 8 by a Class II legal advertisement;
- 9 (3) Make a copy of the proposed written plan available for 10 public inspection at least thirty days prior to the public hearing; 11 and
- (4) After the public hearing, adopt a municipal ordinance 13 authorizing the municipality to submit a proposed written plan to 14 the Municipal Home Rule Board after the proposed municipal

15 ordinance has been read two times.

- (i) On or before June 1, 2008 2014, the board shall may select
 17 by a majority vote of the board at least one, but not more than
 18 five municipalities and/or metro governments to participate in the
 19 pilot program.
- 20 (j) The pilot municipalities and/or metro governments selected 21 to participate in the pilot program shall have the following 22 powers:
- 23 (1) The authority to pass any ordinances, acts, resolutions, 24 rules and regulations not contrary to the Constitutions of the

- 1 United States or West Virginia, federal law or chapters sixty-a,
- 2 sixty-one and sixty-two of this code as specified in their written
- 3 and approved plans: Provided, That the pilot municipalities may
- 4 not adopt any ordinance, rule, regulation or resolution or take any
- 5 action that would create a defined contribution employee pension or
- 6 retirement plan for its employees currently covered by a defined
- 7 benefit pensions plan; and
- 8 (2) Any other powers necessary to implement the provisions of 9 its approved plan.
- 10 (k) Before July 1, 2012 2018, the Joint Committee on
- 11 Government and Finance shall conduct a performance review on the
- 12 pilot program and the participating municipalities and/or metro
- 13 governments. The review shall include the following:
- 14 (1) An evaluation of the effectiveness of expanded home rule
- 15 on the participating municipalities and/or metro governments;
- 16 (2) A recommendation as to whether the expanded home rule
- 17 should be continued, reduced, expanded or terminated;
- 18 (3) A recommendation as to whether any legislation is
- 19 necessary; and
- 20 (4) Any other issues considered relevant.
- 21 (1) On or before January 1, 2013 2019, the Joint Committee on
- 22 Government and Finance shall report to the Joint Committee on
- 23 Government Organization the findings of the performance review.
- 24 (m) The pilot program terminates on July 1, 2013 2019.

- 1 (n) No ordinances, acts, resolutions, rules or regulations may
- 2 be enacted by a municipality or metro government after July 1, 2013
- 3 2019, pursuant to the provisions of this section, unless otherwise
- 4 authorized by the Legislature.

NOTE: The purpose of this bill is to make all municipalities eligible to participate in the Municipal Home Rule Pilot Program. The bill extends certain dates.

Strike-throughs indicate language that would be stricken from the present law, and underscoring indicates new language that would be added.